

F.No. 3/20/2009-PP-I
GOVERNMENT OF INDIA
MINISTRY OF MINORITY AFFAIRS

MINUTES OF THE 24th MEETING OF THE EMPOWERED COMMITTEE TO CONSIDER AND APPROVE THE MULTI-SECTORAL DEVELOPMENT PLANS FOR MINORITY CONCENTRATION DISTRICTS OF PASCHIM CHAMPARAN AND REVISED PLANS OF ARARIA AND KISHANGANJ (BIHAR) HELD AT 11.00 A.M. ON 7TH, DECEMBER, 2009 UNDER THE CHAIRMANSHIP OF SECRETARY, MINISTRY OF MINORITY AFFAIRS

A list of members and officials present in the meeting is annexed.

2. At the outset, the Chairman of the Empowered Committee stated that multi-sectoral development programme (MsDP) for minority concentration districts was now a flagship programme of the Central Government and the progress of implementation was reviewed on quarterly basis by the Delivery Monitoring Unit (DMU) in PMO. It was further stated that details of the status of implementation of multi-sectoral development (MsD) plans has also been placed on the Ministry's web-site. The details consisted of status of submission and approval of MsD plans and revised plans to the Ministry by the States, funds released to the States, progress of expenditure, number of work completed, in progress and yet to be started etc. Placing such details in the public domain has made information available to all and has facilitated social audit. It was therefore imperative that the State Governments/UT Administrations implement the programme properly as per schedule and also have it reviewed and monitored regularly and closely. State Government should particularly ensure that there were no delays in the sanction and release of funds both Centre and State share (wherever applicable) to the districts and by the districts to the implementing agency.

3. The Chairman of the Empowered Committee explained the background for identification of minority concentration districts (MCDs) and the scheme of a multi-sectoral development programme (MsDP) designed to address the 'development deficits' of such districts. The baseline survey carried out, as envisaged in the programme, not only brought out the updated position in respect of the relevant parameters used for identification of such district, but also ranked deficits in order of the extent of deprivation in the district. It was expected that the MsD plan submitted by the State Government would address the identified development deficits in the order of priority ranked by a baseline survey so that the various MsD programme interventions would result in the improvement of the backwardness parameters of a minority concentration district and bring the relevant parameter at par with the national averages. In case a deficit, ranked higher in the order of deprivation, was not

proposed to be addressed by the plan, it would be incumbent on the part of the District Level Committee and the State Level Committee to bring out the reasons for not doing so.

4. The Chairman stated that the fact that these districts were not just MCDs, having a substantial minority population, but were also districts comprising of other communities who suffer from the same backwardness and deprivation, should not be lost sight of. It was important to keep in mind that the large presence of minorities may have resulted in the identification of such districts for appropriate developmental intervention, but the scheme, while giving priority to villages/areas having a substantial minority population, was intended to benefit the district as a whole as it is a special area development programme. Improving the relevant backwardness indices upto national averages was the primary mandate of the scheme for social inclusion. The programme envisages providing additional resources to various existing Centrally Sponsored Schemes (CSS) which were already addressing national concerns with time-tested guidelines and implementation mechanism especially those included in the Prime Minister's New 15 Point Programme for the Welfare of Minorities, for saturating them in MCDs. As envisaged in the programme, the States/UTs were advised to ensure that topping up Centrally Sponsored Schemes, wherever appropriate, could be proposed in the MsD plan as these were established schemes and could be implemented with ease without setting up new structures for implementing them. The Chairman emphasized that deviations from the existing guidelines of Centrally Sponsored Schemes was not permitted under the MsDP.

5. It was important to ensure that fund given for supplementing the resources for CSS under MsDP was to be treated as an additionality and the existing level of resources allocated under various CSS to the district was not to be reduced. To prevent diversion of funds from MCDs, the flow of fund to the district concerned in the previous year would be taken as a benchmark. It was crucial that basic requirements like primary and secondary education, skill development, safe drinking water, housing etc. were addressed first. The responsibility for eliminating duplication of work and avoiding double counting of a scheme under two funding sources vested with both the district authority and the State Government. It was stressed by the Chairman that accounts under MsDP should be maintained separately and Central Ministry concerned informed of assets created in respect of Centrally sponsored schemes topped up under MsDP. The provision in para 19 of the scheme of MsDP requiring display of a board containing information of the date of sanction of the project, likely date of completion, estimated cost of the project, source of funding i.e. MsDP (Government of India), contractor(s) name and the physical target was pointed out. The State Government was advised to put up a permanent display on completion of each project.

General conditions applicable to projects approved by the Empowered Committee

6. For all approvals given by the Empowered Committee, including in-principle approvals, the State Secretary and the District Collectors/representatives were advised to note that the following conditions would apply and were to be ensured by the State Government/UT administration concerned.

- (i) The proposal was approved by the State Mission Director/department of the Centrally Sponsored Scheme (CSS) concerned and duplication of work/scheme ruled out.
- (ii) State Government to ensure that the proposal in terms of its norms, specification and design was in accordance with the guidelines of the CSS concerned.
- (iii) It should be ensured that the unit cost approved for projects under MsDP was the unit cost recommended for the CSS concerned.
- (iv) The estimates were approved by a competent engineering department of the State Government.
- (v) Villages with highest population of minorities were selected for location of project/assets.
- (vi) A list of villages/locations where the project/asset would be located was submitted to the Central Government giving the percentage of minority population of each village/location.
- (vii) State share, wherever applicable for CSS as per its funding pattern, would be provided by the State Government.
- (viii) Land for the project would be provided by the State Government.
- (ix) Staff and recurring expenditure would be provided by the State Government.
- (x) Details of the assets created with MsDP funds, which were CSS, would be maintained by the State Department/State Mission Director and data sent to the Central Ministry concerned for enabling maintaining proper record and avoiding double counting and duplication.

Review by Oversight Committee

7. The Empowered Committee, which also has the function to act as an Oversight Committee, reviewed the progress of implementation of MsD projects approved and funds released for the districts of Bihar. An amount of Rs.16.78 crore and Rs.34.77 crore were released to Bihar Government on 12th February and 25 June, 2009 respectively. Revised district plans for the balance funds allocated under MsDP to Katihar, Purnea, Darbanga and Sitamarhi were awaited. In-principle approved projects for which Detailed Project reports (DPR) were required for obtaining the appraisal and comments of the line Ministry

concerned have not been sent to the Ministry. They include construction of computer laboratory in Mahila college and upgradation of polytechnic college in Purnea. The in-principle approved project for ITI in Araria district was withdrawn by the State Government in the meeting.

7.2 Summary of projects of Araria district of Bihar approved in the 8th Empowered Committee was as follows:

Sl. no	Name of the project for Araria district (Bihar)	No. of units	Unit cost	Central share	State share	Total cost	1 st instalment amount released
Rupee in lakh							
Administrative Approval							
a	Construction of additional class room in high schools	44	4.50	148.50	49.50	198.00	74.25
b	Construction of schools buildings in primary and middle schools	10	9.18	59.67	32.13	91.80	29.84
c	Construction of anganwadi centres	300	3.00	900.00	-	900.00	450.00
	Sub-total			1108.17	81.63	1189.80	554.09
In-principle approval							
d	Construction of hostel for ITI, equipment for various trade for ITI	1	141.00	141.00	-	141.00	70.50
e	Construction of APHCs	10	10.05	85.43	15.07	100.50	42.72
	Sub-total			226.43	15.07	241.50	113.22
	Grand Total			1334.60	96.70	1431.30	667.31

7.3 Summary of projects of Kishanganj (Bihar) district approved in the 11th meeting of the Empowered Committee was follows:

Sl. no	Name of the project for Kishanganj district (Bihar)	No. of units	Unit cost	Central share	State share	Total cost	1 st instalment amount released
Rupee in lakh							
Administrative Approval							
a	Upgradation of primary health centres	06	16.00	81.60	14.40	96.00	40.80
b	IAY houses	4971	0.35	1304.89	434.96	1739.85	652.45
c	Construction of anganwadi centres	594	3.00	1782.00	-	1782.00	891.00
	Total			3168.49	449.36	3617.85	1584.25

7.4 There has been no report on the status and progress of work for which funds have been released to Bihar Government. The State Secretary stated that the State Government would be releasing the MsDP funds received from the Ministry to the districts shortly. He was advised **to inform the Ministry as soon as funds were released.** The process for **release of State share** has been initiated and it would be sanctioned and released to the districts at the earliest. The projects sanctioned for Bihar MCDs were small in nature and it should be possible to complete most of them within a few months.

7.5 Bihar Government has also not submitted Detailed Project reports (DPR) for in-principle approved projects to the Ministry. **Submission of DPR should be expedited.**

7.6 The State Secretary and District Collectors/representatives were advised to **send duly filled in Quarterly Progress Reports (QPR) along with photographs** within the stipulated date. So far, the progress of implementation of MsDP projects in Bihar was showing nil performance and efforts should be made by the State Government and the District Collectors of MCD to report utilization of fund and work in progress by the next quarter ending in December, 2009.

7.7 **Proposal for setting up a dedicated cell** with the configuration and items advised by the Ministry should be proposed to the Ministry for sanction and release of funds. Setting up a Computer cell in each MCDs and the State headquarter was an important element of the programme as a software application would be put in place before the end of 2009-10. Photograph of 'before' and 'after' view of asset/site was a requirement.

7.8 **National Level Monitors were scheduled to be deployed by the Ministry from middle of January, 2010** to, inter-alia, check the appropriateness of site selected, quality of work, outcome of the projects. The State Government and District Collectors/representatives were advised to ensure that all elements of the project were implemented in such a manner that they withstand scrutiny.

Recommendations of the Empowered Committee (EC)

8. The Empowered Committee considered the multi-sectoral development plans for the districts of **Paschim Champaran (Bihar), revised plans for balance fund of Araria and Kishanganj (Bihar)**. Power point presentations were made for the district plan by the Deputy Commissioners/District officers concerned. The State Secretary and District Collectors/representatives gave clarifications and confirmed the status and fulfillment of conditions and the guidelines of MsDP. The conclusion that emerged in the meeting of the Empowered Committee, were as follows:-

Item No. 1: Araria (Bihar) (Phase-II)

Araria district was primarily rural, as 93% of the total population lives in 713 villages in the rural areas. As against the State's average of 16.2%, 44.4% of the rural population belongs to Muslim minority community. Araria was an 'A' category district i.e. it has socio-economic and basic amenities parameters below the national average.

Project approved:

(i) **Upgradation of Primary Health Centre (PHC):** Only 20.1% deliveries are institutional against the national average of 38.70%. The district has 6 PHCs and upgradation of 2 PHCs by converting them into 30 bedded from existing 6 bedded as per the Indian Public Health Service (IPHS) standards has been taken up under NRHM funds by Bihar Government. Remaining 4 PHCs have been proposed under MsDP for conversion of the PHC from 6 bedded to 30 bedded. The unit cost of upgradation for PHCs was based on the design, standards and norms of Indian Public Health Service (IPHS). The unit cost for upgradation of 4 nos. of PHCs was @ Rs. 120.00 lakh. This was modified by the Bihar officials to Rs.40 lakh per unit in the meeting stating that some of the items have been taken up by the State Government. Land was available for construction of PHCs. The Ministry of Health & Family Welfare has supported the proposal for taking up activities with MsDP funding stating that infrastructure development for construction/upgradation of referral hospitals/PHCs/additional PHCs/SCs was covered under NRHM. A large proportion of minority population would be covered by these PHCs.

The Empowered Committee approved the proposal **subject to the conditions at para 6 above and submission of a letter from the NRHM State mission director to the effect that this was the approved rate for PHC under NRHM.**

Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (85%)	State Share (15%)	Total cost
			(Lakh Rs.)			
(a)	Upgradation of PHCs	04	40.00	136.00	24.00	160.00

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(ii) **Construction of Additional Primary Health Centres (APHCs) (Phase-II):** In the 8th and 11th meetings of EC, plans of six MCDs of Bihar, including Araria were considered. Approval was given for construction of Additional Primary Health Centres (APHCs) in respect of Purnea and Katihar districts in the 11th EC meeting and in-

principle approval at the same cost in respect of Araria in the 8th EC meeting. Araria has 73 ADPHCs sanctioned by the Government. Out of which 41 were newly sanctioned and 32 were old ADPHCs. The ADPHCs not having their own buildings were compelled to run either in near-by Health Sub Centres or in Panchayat Bhavan which affects the quality of health care service. The design, estimate and cost were as per the guidelines of Indian Public Health Standards (IPHS). The project implementing agency for construction works would be the Engineering Cell of the district. Land was available for construction of ADPHCs. There were 41 sanctioned ADPHCs in the district, of this 24 units of ADPHCs were located in areas having the highest proportion of minority population. A large proportion of minority population was covered by these health centres.

The State Government modified its proposal in the meeting and requested for construction of 14 APHCs and conversion of 10 units of ADPHCs approved in-principle in the 8th EC meeting to approved projects. The unit cost proposed @ Rs.37.80 lakh was modified to Rs.53.15 lakh in the meeting stating that this was now the approved unit cost under the National Rural Health Mission (NRHM). The representative from the Ministry of Health & Family Welfare stated that the unit cost and the proposal should be approved by the NRHM State mission director to ensure uniformity with the rates approved under NRHM funding and avoiding duplication. The Empowered Committee approved the proposal **subject to the conditions at para 6 above and submission of a letter from the NRHM State mission director to the effect as mentioned in this para.**

Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (85%)	State Share (15%)	Total cost
			(Lakh Rs.)			
(a)	Construction of new building for Additional Primary Health Centres (ADPHC) (Phase-II)	14	53.15	632.48	111.62	744.10
(b)	-do- (converted from in-principle to approved project)	10	53.15	451.77	79.73	531.50
	Total	24		1084.25	191.35	1275.60

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(iii) **Construction of new building for Health Sub-Centres (HSCs):** There were 424 (old -199, new sanction - 225) Health Sub-Centre (HSC) in the district. All old 199 HSCs were functional with required available manpower. Out of which only 61 HSCs have its own buildings. Construction of 11 HSCs were under way and remaining 127 HSCs were either run in schools or in Panchayat Bhavan. The quality of service delivery of such HSCs was badly affected due to poor infrastructure.

The proposal for construction of 127 new building of Health Sub-Centres @ Rs. 12.00 lakh was modified to @Rs.9.50 lakh for 70 units in the meeting stating that this was now the approved unit cost under the National Rural Health Mission (NRHM). The building design, unit cost and estimate were as per the guidelines of Indian Public Health Standards (IPHS). The project implementing agency for construction works would be the Engineering Cell of the district. Land was available for construction of HSCs. The Empowered Committee approved construction of APHCs @ Rs. 9.50 lakh **subject to the conditions stated at para 6 above and submission of a letter from the NRHM State mission director to the effect as mentioned in para (ii) above for ADPHC.**

The Empowered Committee approved the proposal as below:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (85%)	State Share (15%)	Total cost
			(Lakh Rs.)			
(b)	Construction of new building for Health Sub-Centres (HSC)	70	9.50	565.25	99.75	665.00

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(iv) **Furniture for primary and middle schools:** Total literacy and female literacy rate were ranked 5th and 4th in the baseline survey of the district. SSA provides furniture for new primary and upper primary schools only and not for existing schools. Furniture for existing primary and upper primary schools were not provided under SSA. The State Government submitted a modified proposal in the meeting for providing furniture to 500 existing primary schools @Rs.1500 per set with ten sets per class room for five classrooms. For middle schools ten sets per room for eight classrooms per school in 300 existing upper primary schools would be provided. Representative from the D/o School Education & Literacy supported the proposal and stated that the State Government should ensure that the standards as per SSA norms and its mechanism of procurement were followed.

The Empowered Committee approved the proposal on the fund sharing pattern of Sarva Shiksha Abhiyan (SSA) scheme of the Department of School Education and Literacy, M/o Human Resource Development **subject to the conditions at para 6 above and the condition that the State Government would ensure that the standards as per SSA norms and its mechanism of procurement were followed.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (65%)	State Share (35%)	Total cost
(Lakh Rs.)						
(a)	Furniture for 500 existing primary school @ 10 units per classroom in 5 classrooms per school	25000	0.015	243.75	131.25	375.00
(b)	Furniture for 300 existing middle school @ 10 units per classroom in 8 classrooms per school	24000	0.015	234.00	126.00	360.00
	Total	49000		477.75	257.25	735.00

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (v) **Provision of water supply system in primary, middle and high school:** The proposal for providing drinking water supply system in Government and Government aided primary, middle and high schools was submitted in the meeting. The present system available was not sufficient. District Collector stated that force lift pump would be provided for drinking water to flow from overhead tank. The representative from the D/o Drinking Water Supply stated that the proposal would need to have Terafil filter which cost approximately Rs.8,000/- per unit. This is necessary for removal of iron in water. The sharing pattern between Centre and State was now in the ratio of 50:50. The Bihar State Secretary clarified that every school has a management committee and the assets would be maintained by these committees. The Empowered Committee approved to proposal **subject to the conditions stated at para 6 above.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (50%)	State Share (50%)	Total cost
(Lakh Rs.)						
	Drinking water supply system in Government and Government aided primary, middle and high schools with force lift pump and terafil filter.	844	0.33	139.26	139.26	278.52

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(vi) **Construction of Additional Class Rooms (ACRs) for high schools:** Provisioning of basic educational services for high schools was not been covered under SSA scheme and Rashtriya Madhyamik Shiksha Abhiyan (RMSA) has not yet been implemented in the State. State Govt. has proposed for constructing one additional classroom in 89 high schools at a total cost of Rs. 400.50 lakh @ Rs.4.50 lakh per unit. The Empowered Committee approved the proposal on the fund sharing pattern of RMSA scheme of the Department of School Education and Literacy **subject to the conditions stated at para 6 above and adherence to guidelines of RSMA.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (75%)	State Share (25%)	Total cost
			(Lakh Rs.)			
1.	Construction of one Additional Class Room (ACR) for high schools	89	4.50	300.37	100.13	400.50

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(vi) **Construction of girls hostel in high schools:** To promote girls education at high school level, construction of hostel having a capacity of 100 students each in five girls high schools was proposed by the State Government on the pattern of Kasturba Gandhi Balika Vidyalaya (KGBV). The proposal includes cost for hostel building, furniture and warden's quarter. Boundary wall would be required for girls' hostel but this has not been proposed. **The State Government was advised to make this proposal in the revised plan for the balance fund available for this district.** The Empowered Committee approved the proposal on the fund sharing pattern of KGBV scheme of the Department of School Education and Literacy **subject to the conditions stated at para 6 above and adherence to guidelines of KGBV.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (75%)	State Share (25%)	Total cost
			(Lakh Rs.)			
(a)	Construction of girls' hostel in high schools with boundary walls	5	45.35	170.06	56.69	226.75

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(i) **Construction of building for Anganwadi Centres (AWCs) (2nd phase)**: Health indicator i.e. vaccination to the children of 18.2% was below the national average of 43.5%. There are 2125 anganwadi centres in the district. Out of which only 105 were having their own building. In first district plan of Araria, 300 AWCs were approved by the Empowered Committee. Many centres were still running either in village schools or Panchayat Bhavan or community halls. The quality of delivery of service has been suffering due to lack of infrastructure. Anganwadi centres proposed to be constructed include a kitchen, store room, toilet and playing space as per the guidelines of Ministry of Women & Child Development. All the anganwadi centres which have been selected are located in villages/areas having a substantial minority population. Land is available for anganwadi centres. State Government upward revision of unit cost for construction of anganwadi centres @Rs.3.50 lakh. The representative from the M/o Women & Child Development stated that the approved cost was Rs.3.00 lakh. The State Secretary agreed that the balance, if still required, would be met from the State's own resources. The proposal for additional units of AWC of 432 was modified to 498 units of AWCs in the meeting.

Empowered Committee approved the proposal for construction of 498 Anganwadi Centres @ of Rs.3.00 lakh per unit for a total cost of Rs. 1494.00 lakh, **subject to the conditions at para 6 above** and also that the centres would be constructed as per the design, specification and norms of the M/o Women and Child Development and centres would have a kitchen, store room, toilet and playing space and in addition a crèche/day care centre.

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share	State Share	Total cost
				(Lakh Rs.)		
	Construction of anganwadi centres	498	3.00	1494.00	-	1494.00

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

Summary of projects of Araria (Bihar) district approved by the Empowered Committee

(PHASE-II):

Sl. no	Name of the project for Araria district (Bihar)	Sharing ratio	No. of units	Unit cost	Central share	State share	Total cost	50% of approved proposals to be released as 1 st installment
					Rs. in lakhs			
1	Upgradation of PHCs	85:15	04	40.00	136.00	24.00	160.00	68.00
2	Construction of new building for Additional Primary Health Centres (ADPHC) (Phase-II)	85:15	14	53.15	632.48	111.62	744.10	316.24
	-do- (converted from in-principle to approved project)	85:15	10	53.15	451.77	79.73	531.50	225.88
3	Construction of new building for Health Sub-Centres (HSC)	85:15	70	9.50	565.25	99.75	665.00	282.62
4	Furniture for 500 existing primary school @ 10 units per classroom in 5 classrooms per school	65:35	25000	0.015	243.75	131.25	375.00	121.87
	Furniture for 300 existing middle school @10 units per classroom in 8 classrooms per school	65:35	24000	0.015	234.00	126.00	360.00	117.00
5	Drinking water supply system in Government and Government aided primary, middle and high schools with force lift pump and terafil filter.	50:50	844	0.33	139.26	139.26	278.52	69.63
6	Construction of one Additional Class Room (ACR) for high schools	75:25	89	4.50	300.37	100.13	400.50	150.18
7	Construction of girls' hostel in high schools with boundary walls	75:25	5	45.35	170.06	56.69	226.75	85.03
9	Construction of anganwadi centres (Phase-II)	100:00	498	3.00	1494.00	-	1494.00	747.00
	Total				4366.94	868.43	5235.37	2183.45

Revised plan for balance fund available: The representative of the State Government and district were advised to prepare a revised plan for the balance fund available in accordance with the guidelines of the MsDP keeping in view the proposals which have already been approved under MsDP for States/UTs. The revised plan for the balance fund of Rs.2634.89 lakh (*The balance amount includes in-principle approved project for ITI of Rs.141 lakhs which was withdrawn by the State Government in the meeting*) may focus on a few proposals that address the deficits which could be easily funded in the areas of

drinking water, skill development, education, income generating activities, and health, including saturating the schemes included in the Prime Minister's New 15 Point Programme for the Welfare of Minorities. Revised plan should be prepared in such a manner that the various development deficits identified by the baseline survey were addressed in order of their priority. The revised plan would need to follow the same process of having it recommended by the district level committee/DPC and recommended by the State level committee.

Item No. 2: Kishanganj (Bihar) (2nd Phase)

Kishanganj was category 'A' category district i.e. it has socio-economic and basic amenities parameters below the national average. The minority population of the district was around 68% of the total population. District plan of Kishanganj was considered in the 11th Empowered Committee (EC) meeting. **Administrative approvals for Rs. 3168.49 lakh (central share)** were accorded by the EC for various projects, leaving a **balance of Rs.5621.51 lakh**.

Project approved:

(i) Construction of building for Additional Primary Health Centres (ADPHCs) (Phase-II): Only 7.51% of the children were fully vaccinated against the national average of 43.5%. Only 9.86% of the deliveries are institutional delivery against the national average of 38.7. There were one district hospital, 2 referral hospitals, 7 PHCs, 44 ADPHCs and 259 health sub centres in the district. 44 ADPHCs were sanctioned in the district. Out of which 35 was newly sanctioned and 9 were old ADPHCs. As per NRHM/IPHS sanction of an ADPHC was for coverage of 20,000 population. All the old 9 ADPHCs were functional. Of this 5 ADPHCs were not having own building. Land and staff were available only for 5 ADPHCs.

State Govt. has proposed for the construction of 5 ADPHCs which do not have own building @ Rs. 37.80 lakh. The unit cost was modified to Rs.53.15 lakh in the meeting stating that this was the approved cost given by the NRHM State mission director and was in consonance with sanctions for ADPHC given under NRHM funding by the State Government. The representative from the Ministry of Health & Family Welfare stated that the unit cost and the proposal should be approved by the NRHM State mission director to ensure uniformity with the rates approved under NRHM funding and avoiding duplication. The Empowered Committee approved the proposal **subject to the**

conditions at para 6 above and submission of a letter from the NRHM State mission director to the effect as mentioned in this para.

The Empowered Committee approved the proposal as given below:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (85%)	State Share (15%)	Total cost
(Lakh Rs.)						
1.	Construction of building for ADPHCs	5	53.15	225.88	39.87	265.75

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (ii) **Construction of building for health sub- centres:** There 259 health sub-centres including new and old in the district. Of this 136 were old and functional and rest 123 were newly sanctioned. Out of 123, only 60 HSCs have their own building and remaining 76 HSCs were functioning either from Panchayat Bhawan or school buildings. Out of these 76 HSCs, only 23 HSCs have land available for construction of building. The building design, cost and estimate was as per the guidelines of Indian Public Health standards (IPHS). State Govt. has proposed for the construction of 23 HSCs @ Rs. 12.00 lakh. This was modified to Rs.9.50 lakh in the meeting stating that this was now the approved unit cost under the National Rural Health Mission (NRHM).

The Empowered Committee approved construction of APHCs @ Rs. 9.50 lakh **subject to the conditions stated at para 6 above and submission of a letter from the NRHM State mission director to the effect as mentioned in para (i) above.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. Units	Unit cost	Central Share (85%)	State Share (15%)	Total cost
(Lakh Rs.)						
1	Construction of health sub centre	23	9.50	185.72	32.78	218.50

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (iii) **Infrastructure development in high/higher secondary level schools:** Total literacy and female literacy rate in the district were 54.59% and 47.13% respectively. High and higher secondary schools were not covered under Sarva Shiksha Abhiyan (SSA). There were 17 high schools, 8 Project schools and 12 Madrasa High schools which include 7 girls' high schools as well a 3 co-education colleges and one college for women in Kishanganj district. It was submitted by the State Secretary that the Madarsas were recognized by the Bihar State Madarsa Education Board and were Government aided Madarsa high schools teaching modern subjects. The cost of equipment has been

worked out as per Bihar State Secondary School Board guidelines. State Govt. has proposed to upgrade 37 high schools at a total cost of Rs.710.62 lakh for construction of laboratory building for Physics, Chemistry and Biology at a total cost of Rs. 595.92 lakh, providing furniture /equipments and other facilities at a total cost of Rs. 111.00 lakh and installation of over head tap water supply facility for laboratory at a total cost of Rs. 3.7 lakh in 37 high schools. It was also proposed to construct toilets for girls and boys in these 37 high schools. The representative from the D/o Drinking Water Supply stated that the unit cost for one set of toilet for girls or boys was Rs.20,000. It included one latrine and three urinals. The proposal is for additional one unit each of toilets for girls and boys in 37 high schools. It was further proposed to construct one small room with incinerator for disposal of sanitary napkins in these 37 high schools as availability of such a facility would promote attendance of girls. The representative from the D/o Drinking Water Supply mentioned that this was an initiative being promoted and the sharing ratio between Centre and State was 75:25. The State Government officials submitted that there were four girls high schools and they require boundary walls. They further mentioned that hand pumps for drinking water were required in these schools. It was advised that the items for boundary wall and hand pumps may be proposed in the revised plan for the balance fund available for the district.

The Empowered Committee approved the proposal on the fund sharing pattern of Rashtriya Madhayamik Shiksha Abhiyan scheme of the Department of School Education and Literacy **subject to the conditions given at para 6 above and adherence to the guidelines of RSMA.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share(75%)	State Share (25%)	Total cost
				(Lakh Rs.)		
1.	(a) Construction of laboratory in high schools	37	16.11	447.05	149.02	596.07
	(b) Furniture /equipments and other facility	37	3.00	83.25	27.75	111.00
	(c) Installation of over head tap water to laboratory	37	0.10	2.77	0.93	3.70
	(d) Construction of a small room with incinerator for sanitary napkins disposal in 37 in high schools	37	0.60	16.65	5.55	22.20
	(e) Construction of toilets for girls and boys in 37 high schools.	74	0.20	10.36 (70%)	4.44 (30%)	14.80
	Total			560.08	187.69	747.77

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(iv) Construction of Government aided madarsas with additional class rooms:

There were 240 Madarsas recognized by the Bihar State Madarsa Education Board in the district. It was submitted by the State Secretary that these were Government aided Madarsas teaching modern subjects. Under the Bihar State Madarsa Education Board guidelines there should be at least six rooms for classes and one room for heads teacher. The State of Bihar has reported that 91 Madarsas school buildings have been constructed under the Government of India scheme of Madarsa modernization. In addition it was submitted that three classrooms each in 100 madarsas have been provided by the Bihar State Madarsa Education Board and under the scheme of SSA. 49 madarsas were functioning from huts or mud wall structures with thatched roof and these needed to be addressed. The proposal of the State Government was for construction of six classrooms each in 49 Madrasas @ Rs.16.00 lakh, and three ACRs each in 100 Madarsas which were taken up under Bihar State Madarsa Education Board and under the scheme of SSA.

The Empowered Committee approved the proposal on the fund sharing pattern of Sarva Shiksha Abhiyan scheme of the Department of School Education and Literacy **subject to the conditions given at para 6 above and adherence to guidelines of SSA.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (65%)	State Share (35%)	Total cost
				(Lakh Rs.)		
1.	Construction of Government aided Madarsa schools with six classrooms each in 49 Madarsas	49	16.00	509.60	274.40	784.00
2.	Construction of three classrooms each in 100 Madarsas	100	6.64	431.60	232.40	664.00
	Total			941.20	506.80	1448.00

Summary of projects of Kishanganj (Bihar) district approved by the Empowered Committee:

Sl. no	Name of the project for Kishanganj district (Bihar)	Sharing ratio	No. of units	Unit cost	Central share	State share	Total cost	50% of approved proposals to be released as 1 st installment
					Rs. In Lakhs			
(a)	Construction of building for ADPHCs	85:15	5	53.15	225.88	39.87	265.75	112.94
(b)	Construction of health sub centre	85:15	23	9.50	185.72	32.78	218.50	92.86

3	(a) Construction of laboratory in high schools	75:25	37	16.11	447.05	149.02	596.07	223.52
	(b) Furniture /equipments and other facility	75:25	37	3.00	83.25	27.75	111.00	41.62
	(c) Installation of over head tap water to laboratory	75:25	37	0.10	2.77	0.93	3.70	1.38
	(d) Construction of a small room with incinerator for sanitary napkins disposal in 37 in high schools	75:25	37	0.60	16.65	5.55	22.20	8.32
	(e) Construction of toilets for girls and boys in 37 high schools.	70:30	74	0.20	10.36	4.44	14.80	5.18
4	(a) Construction of Government aided Madarsa schools with six classrooms each in 49 Madarsas	65:35	49	16.00	509.60	274.40	784.00	254.80
	(b) Construction of three classrooms each in 100 Madarsas	65:35	100	6.64	431.60	232.40	664.00	215.80
	Total				1912.88	767.14	2680.02	956.42

Revised plan for balance fund available: The representative of the State Government/ district was advised to prepare a revised plan for the balance fund available in accordance with the guidelines of the MsDP keeping in view the proposals which have already been approved under MsDP for States/UTs like strengthening/upgradation of ITIs/Polytechnic etc. The revised plan for Rs.3708.63 lakhs may focus on a few proposals that address the deficits which could be easily funded in the areas of drinking water, skill development, education, income generating activities, and health, including saturating the schemes included in the Prime Minister's New 15 Point Programme for the Welfare of Minorities. Revised plan was advised to be prepared in such a manner that the various development deficits identified by the baseline survey were addressed in order of their priority. The revised plan would need to follow the same process of having it recommended by the district level committee/DPC and recommended by the State level committee.

Item No. 3: Paschim Champaran (Bihar)

Paschim Champaran was a category 'A' district ie. it has socio-economic basic and amenities parameters below the national average. The minority population of the district was around 21% of the total population. An amount of Rs.58.60 crore has been allocated for Paschim Champaran District.

Approved proposals

- (i) **Construction of Anganwadi centres:** Only 42.10% were fully vaccinated children against 43.50% of all India. Total 2980 anganwadi centres were in the district out of

which only 49 were in Govt. buildings. Some were under construction from other sources of funding. State govt. has proposed for the construction of 400 anganwadi centres at a total cost of Rs.1200.00 lakh @ Rs.3.00 lakh. The Empowered Committee approved the proposal for construction of 400 anganwadi centres @ Rs.3.00 lakh per unit for a total cost of Rs. 1200.00 lakh subject to the condition that the centres would be constructed as per the design, specification and norms of the M/o Women and Child Development and centres would have a kitchen, store room, toilet and playing space and in addition a crèche/day care centre and the **conditions at para 6 above.**

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share	State Share	Total cost
			(Lakh Rs.)			
1.	Construction of anganwadi centres	400	3.00	1200.00	--	1200.00

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (ii) **Construction of Additional two Class Rooms (ACRs) with verandah for girls high schools:** Total literacy and Female literacy rate has been ranked as 6th & 5th in the baseline survey of the district. Provisioning of basic educational services for high schools was not been covered under SSA scheme. State Govt. has proposed 2 additional classrooms with verandah in 14 high schools at a total cost of Rs. 132.30 lakh @ Rs.9.45 lakh. The Empowered Committee approved the proposal on the fund sharing pattern of Rashtriya Madhayamik Shiksha Abhiyan scheme of the Department of School Education and Literacy and **conditions at para 6 above and adherence to guidelines of RSMA** as below:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (75%)	State Share (25%)	Total cost
			(Lakh Rs.)			
1.	Construction of Additional two Class Rooms (ACRs) with verandah for girls high schools	14	9.45	99.22	33.08	132.30

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (iii) **Construction of Laboratory room (Physics, Chemistry and Biology), furniture and equipments in high schools:** Provisioning of basic educational services for high schools was not been covered under SSA scheme. There was a lack of laboratory facility

and its proper utilization in all high schools. Construction of laboratory building for physics, chemistry and biology has been proposed with the over-head water supply. The proposal include 3 rooms for laboratories for Physics, Chemistry and Biology in each 14 high schools at a total cost of Rs.224.00 lakh @ Rs.16.00 lakh. Equipment for 14 high schools at a total cost of Rs.28.00 lakh @ Rs.2.00 lakh. Furniture for the physics, chemistry and biology laboratory @ Rs.6.95 lakh, Rs.8.68 lakh and Rs.9.30 lakh respectively for the total cost of Rs.349.02 lakh. It was noted that similar proposal has been approved in this meeting for Araria where the design, estimate and cost were as per District Building Construction Department and cost of equipment was as per the Bihar State Secondary School Board guidelines. The State Government representative felt that the rates proposed for laboratory and equipment in the Araria district plan may be adopted in this case and furniture may be included with laboratory equipment. The Empowered Committee approved the proposal on the pattern of Rashtriya Madhayamik Shiksha Abhiyan scheme of the Department of School Education and Literacy, **subject to conditions at para 6 above and adherence to guidelines of RSMA**, as below:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (75%)	State Share (25%)	Total cost
			(Lakh Rs.)			
a	Construction of laboratory room for Physics, Chemistry and Biology (3 room each for each school)	14	15.60	163.80	54.60	218.40
b	Laboratory equipments for Physics, Chemistry and Biology for each school including furniture	14	3.00	31.50	10.50	42.00
	Total			195.30	65.10	260.40

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(iv) **India mark III hand pumps in high schools and Govt. aided madarsas:**

Availability of safe drinking water ranked 2nd in the in the baseline survey of the district. To provide safe drinking water I.M-3 Hand pumps / Tara pumps was proposed for the all minority schools, Govt. aided madarsas. At present drinking demand of students were met by the single hand pump available in high schools. State Government has proposed 146 hand pumps in the minority schools/Govt. aided madarsas and 4 hand pumps in Government high schools for the total cost of Rs.65.56 lakh @ Rs. 0.437 lakh per unit. It was clarified that the minority/Madarsa schools were aided by the State Government. The Empowered Committee approved proposal for Government Madarsa, **subject to**

conditions at para 6 above and adherence to guidelines of National Rural Drinking Water Programme, as below:

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (75%)	State Share (25%)	Total cost
(Lakh Rs.)						
(a)	Mark III Hand Pumps in Govt. aided madarasas	150	0.437	49.16	16.39	65.55

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

- (v) **Water Closet latrines (toilet with water facility) in minority schools, high schools, minority institutions, Government aided madarasas:** Households with water close set latrines ranked 2nd and 3rd respectively in the baseline survey of the district. It was submitted by the Bihar Government that universalization of sanitation facilities by the end of 2009 has not made much impact in the rural areas. Minority Schools, High School, Govt. aided madarasas without latrine facility were in need of closet latrine. State Government proposed 50 Water Closet latrines (toilet with water facility) in minority schools, high schools, minority institutions, and Government aided madarasas for the total cost of Rs.70.00 lakh @ Rs.1.40 lakh per unit. The representative from the D/o Drinking Water Supply mentioned that under Total Sanitation Campaign (TSC) one set of unit having a toilet and 3 urinals cost Rs.20,000/-. As these facilities were for high schools, it would be appropriate that more units were given to such schools. It was proposed by the State officials that the water supply system for schools proposal made in the Araria district plan for Rs.25,000 per unit may be adopted in this case.

The Empowered Committee approved proposal for four units in each high schools **subject to conditions at para 6 above and adherence to guidelines of TSC, as below:**

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share (70%)	State Share (30%)	Total cost
(Lakh Rs.)						
(a)	Water Closet latrines (4 units of toilet with water facility) in 50 Government aided madarasas	200	0.20	28.00	12.00	40.00
(b)	Water supply for toilets in 50 Government aided madarasas with force pump and overhead tank.	50	0.25	9.37 (75%)	3.13 (25%)	12.50
Total				37.37	15.13	52.50

Release of 1st Installment: The Empowered Committee approved for release of 50% of the central share.

(vi) **Solar street light:** Availability of electricity ranked 1st in the baseline survey of the district. To fill this gap non-conventional source of energy i.e. solar street lighting system was required. Name of the blocks and proposed number of solar street lights have been given. State Government has proposed 385 solar street lights in the minority concentration areas at a total cost of Rs.111.65 lakh @ Rs. 0.29 lakh. Central contribution in the form of Central Financial Assistance (CFA) as per the norms of Ministry of New & Renewable Energy (M/o NRE) would be Rs.36.96 lakh @ Rs.096 lakh. Bihar new and renewable energy development agency (BREDA) would need to clear the project in terms of the norms, design, specification, subsidy cost etc including the operation and maintenance aspects. The source of State or beneficiary share should be indicated in the project. As per the norms of M/o NRE, Central Financial Assistance for providing solar street light was Rs.9600/-. The State Secretary agreed that the balance cost would be met by the State Government either from its own resources or through beneficiary contribution. The Empowered Committee approved the proposal as follows **subject to conditions at para 6 above, adherence to guidelines of the M/o NRE, approval of BREDA to the project and commitment of meeting the remaining cost by the State Government or beneficiary:**

S. No	Name of the scheme	Total no. of units	Unit cost	Central Share (subsidy @Rs.9600 per unit)	State Share	Total cost
				(lakh Rs.)		
1	Solar street light	385	0.29	36.96	74.69	111.65

Project approved in-principle:

(vii) **Upgradation of ITI (work-shop in ITI campus for 7 trades):** Total work participation and female work participation has been ranked as 8th and 7th respectively. Sufficient land was available in I.T.I. campus. DPR was under preparation for construction of workshops in the trades of welder, plumber, machinist (desile), wireman, fitter, turner, machinist, electricians, mechanical electronic. The above trades have been sanctioned by Govt. of Bihar. State Govt. has proposed to construct workshop in ITI campus for 7 trades at a total cost of Rs.202.40 lakh.

The Empowered Committee accorded in-principle approval to the proposal for the upgradation of existing ITI at a total cost of Rs.202.40 lakh, subject to the condition that the project should be prepared in consultation with State labour/Technical Education department in terms of its norms, specification, design and unit cost. The Detailed Project Report (DPR) may be forwarded to the Ministry containing all relevant details and information. The estimates should have been approved by State PWD and information/data, the number of students enrolled in the ITI and number of approved trades in NCVT or SCVT pattern should form part of the DPR. It was however advised that it should follow NCVT standards as it offered better job opportunities. In-principle approval was accorded in the following manner:

The Empowered Committee approved the proposal as follows:

S. N.	Name of the scheme	Total no. units	Unit cost	Central Share	State Share	Total cost
			(Lakh Rs.)			
1.	Construction of work shop in ITI campus for 7 trades		202.40	202.40	--	202.40

Summary of proposal for consideration of Empowered Committee:

Sl. no	Name of the project for West Champaran district (Bihar)	Sharing ratio	No. of units	Unit cost	Central share	State share	Total cost	50% of approved proposals to be released as 1 st installment
					Rs. In Lakhs			
1	Construction of anganwadi centres	100:00	400	3.00	1200.00	--	1200.00	600.00
2	Construction of Additional two Class Rooms (ACRs) with verandah for girls high	75:25	14	9.45	99.22	33.08	132.30	49.61
3	Construction of laboratory room for Physics, Chemistry and Biology (3 room each for each school)	75:25	14	15.60	163.80	54.60	218.40	81.90
	Laboratory equipments for Physics, Chemistry and Biology for each school including furniture	75:25	14	3.00	31.50	10.50	42.00	15.75
4	Mark III Hand Pumps in minority schools, Govt. aided madarsas	75:25	150	0.437	49.16	16.39	65.55	24.58
5	Water Closet latrines (4 units of toilet with water facility) in 50 Government aided madarsas	70:30	200	0.20	28.00	12.00	40.00	14.00
	Water supply for toilets in 50 Government aided madarsas with force pump and overhead tank.	75:25	50	0.25	9.37	3.13	12.50	4.68
6	Solar street light	---	385	0.29	36.96	74.69	111.65	18.48
	Sub- total				1618.01	204.39	1822.4	809.00

	In-principle approved projects							
8	Construction of work shop in ITI campus for 7 trades	100:00	--	202.40	202.40	--	202.40	101.20
	Total				1820.41	204.39	2024.80	910.20

Revised plan for balance fund available: The representative of the State Government/ district was advised to prepare a revised plan for the balance fund available in accordance with the guidelines of the MsDP keeping in view the proposals which have already been approved under MsDP for States/UTs like strengthening/upgradation of ITIs/Polytechnic etc. The revised plan for Rs.4039.59 lakhs may focus on a few proposals that address the deficits which could be easily funded in the areas of drinking water, skill development, education, income generating activities, and health, including saturating the schemes included in the Prime Minister's New 15 Point Programme for the Welfare of Minorities. Revised plan was advised to be prepared in such a manner that the various development deficits identified by the baseline survey were addressed in order of their priority. The revised plan would need to follow the same process of having it recommended by the district level committee/DPC and recommended by the State level committee.
